

*The Auditor's Communication with Those Charged with Governance*

**ADB Project- Renewable Energy Development Project**

**GRANT NUMBER 0813 FSM (SF) – Additional Financing**

*Year ended September 30, 2024*





## FEDERATED STATES OF MICRONESIA

### Office of The National Public Auditor

P.O. Box PS-05, Palikir, Pohnpei FSM 96941

Tel: (691) 320-2862/2863 Fax: (691) 320-5482

CID Hotline: (691) 320-6768; Website: [www.fsmopa.fm](http://www.fsmopa.fm)

Facebook: FSM Office of the National Public Auditor; E-mail: [info@fsmopa.fm](mailto:info@fsmopa.fm)

January 15, 2026

His Excellency President Wesley W. Simina  
Honorable Members of the 24th Congress  
Federated States of Micronesia

Dear Mr. President and Members of Congress:

We have performed an audit of the financial statements of the Additional Financing for the Renewable Energy Development Project (REDP) Grant Number 0813 FSM (SF), (the Project), a Project funded by the Asian Development Bank (ADB), administered by the Department of Finance & Administration (DOFA, and implemented by the Department of Resource and Development (DR&D), as of and for the year ended September 30, 2024, and the related notes to the financial statements, which comprise the Statement of Financial Performance and the Statement of Financial Position of the project, in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and have issued our report thereon dated January 15, 2026.

We have prepared the following comments to assist you in fulfilling your obligation to oversee the financial reporting and disclosure process for which the management of the Project is responsible.

#### **OUR RESPONSIBILITY UNDER GENERALLY ACCEPTED AUDITING STANDARDS, GENERALLY ACCEPTED GOVERNMENT AUDITING STANDARDS, AND THE GRANT AGREEMENT**

Our responsibility under (1) generally accepted auditing standards, (2) the standards applicable to financial audits, contained in *Government Auditing Standards*, issued by the Comptroller General of the United States ("generally accepted government auditing standards") (generally accepted auditing standards and generally accepted government auditing standards are collectively referred to herein as the "Auditing Standards) and (3) the financial covenants and other requirements of the grant agreement (the Grant Agreement) has been described in our engagement letter dated August 18, 2025. As described in that

letter, the objectives of the audit conducted in accordance with the Auditing Standards and the Grant Agreement are:

- To express an opinion on the fairness of the Project's financial statements as of and for the year ended September 30, 2024 (the "financial statements"), in accordance with accounting principles generally accepted in the United States of America ("generally accepted accounting principles"), in all material respects; and
- To report on the Project's internal control over financial reporting and on its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters as of and for the year ended September 30, 2024, based on an audit of financial statements performed in accordance with generally accepted government auditing standards.

Our responsibilities under the Auditing Standards and the Grant Agreement include forming and expressing an opinion about whether the financial statements that have been prepared with the oversight of Project Management and the Office of the President are presented fairly, in all material respects, in conformity with generally accepted accounting principles. The audit of the financial statements does not relieve the Project Management and the Office of the President of their responsibilities.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on our judgment, including the assessment of the risks of material misstatement of the financial statements, whether caused by fraud or error. In making those risk assessments, we considered internal control over financial reporting relevant to the Project's preparation and fair presentation of the financial statements in order to design audit procedures that were appropriate in the circumstances but not for the purpose of expressing an opinion on the effectiveness of the Project's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Project's internal control over financial reporting. Our consideration of internal control over financial reporting was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses.

We also considered the Project's internal control over compliance with requirements that could have a direct and material effect on the Project in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with the Grant Agreement. Our report does not, however, provide a legal determination of the Project's compliance with those requirements.

## **SIGNIFICANT ACCOUNTING POLICIES**

The Project's significant accounting policies are set forth in the Summary of Significant Accounting Policies and Notes to the Project's financial statements as of and for the year ended September 30, 2024.

## **ACCOUNTING ESTIMATES**

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's current judgments. Those judgments are ordinarily based on knowledge and experience about past and current events and on assumptions about future events. During the year ended September 30, 2024, we were not aware of any significant changes in accounting estimates or in management's judgments relating to such estimates.

#### **AUDIT ADJUSTMENTS AND UNCORRECTED MISSTATEMENTS**

Our audit of the financial statements was designed to obtain reasonable, rather than absolute, assurance about whether the financial statements are free of material misstatements, whether caused by error or fraud. As the result of our audit work, we ***identified no matters*** that resulted in audit adjustments that we believe either individually or in the aggregate with others have had a significant effect on the Project's financial reporting process.

#### **DISAGREEMENTS WITH MANAGEMENT**

We have not had any disagreements with management related to matters that are material to the Project's financial statements for the year ended September 30, 2024.

#### **OUR VIEWS ABOUT SIGNIFICANT MATTERS THAT WERE THE SUBJECT OF CONSULTATION WITH OTHER ACCOUNTANTS**

We are not aware of any consultations that management may have had with other accountants about auditing and accounting matters during the year ended September 30, 2024.

#### **SIGNIFICANT FINDINGS OR ISSUES DISCUSSED, OR SUBJECT OF CORRESPONDENCE, WITH MANAGEMENT PRIOR TO OUR RETENTION**

Throughout the year, routine discussions regarding the application of accounting principles or auditing standards were held with management in connection with transactions that have occurred, transactions that are contemplated, or reassessment of current circumstances. In our judgment, such discussions were not held in connection with our retention as auditors.

#### **OTHER SIGNIFICANT FINDINGS OR ISSUES ARISING FROM THE AUDIT DISCUSSED OR SUBJECT OF CORRESPONDENCE, WITH MANAGEMENT**

Throughout the year, routine discussions were held or were the subject of correspondence with management. In our judgment, such discussions or correspondence did not involve significant findings or issues requiring communication to the Office of the President.

#### **SIGNIFICANT DIFFICULTIES ENCOUNTERED IN PERFORMING THE AUDIT**

In our judgment, we received the full cooperation of the Project's management and staff and had unrestricted access to the Project's senior management in the performance of our audit.

## **MANAGEMENT'S REPRESENTATIONS**

We have made specific inquiries to the Project's management about the representations embodied in the financial statements. In addition, we have requested that management provide us with the written representations that the Project is required to provide to its independent auditors under generally accepted auditing standards. We have attached to this letter, as Attachment I, a copy of the representation letter we obtained from management.

## **CONTROL-RELATED MATTERS**

We have issued a separate report to you, dated January 15, 2026, on the Project's internal control over financial reporting and on its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters, which was based on the audit performed in accordance with Government Auditing Standards.

Within that report, we did not note any matters that we considered to be a significant deficiency under standards established by the American Institute of Certified Public Accountants.

We did not identify any matters during our audit that would require a separate communication to the management team.

This report is intended solely for the information and use of the Project management, the Office of the President, Members of the 24th Congress, Asian Development Bank, and others within the organization. It is not intended to be and should not be used by anyone other than these specified parties. However, this report is also a matter of public record.

Sincerely,



Haser H. Hainrick  
National Public Auditor

Cc: Secretary, Department of Finance & Administration  
Secretary, Department of Resource & Development



## Attachment I

**GOVERNMENT OF THE FEDERATED STATES OF MICRONESIA**  
**Department of Finance and Administration**  
**P.O. Box PS 158**  
**Palikir, Pohnpei FM 96941**  
**Tel: (691) 320-2640/5852 Fax: (691) 320-7728**  
**E-mail: [fmssofa@mail.fm](mailto:fmssofa@mail.fm)**

### WRITTEN REPRESENTATIONS

Mr. Haser Hainrick  
Office of the National Public Auditor  
Pohnpei FSM 96941



Dear National Public Auditor:

This representation letter is provided in connection with your audit of the financial statements of the Renewable Energy Development Project (the Project), which comprise the Statement of Financial Performance and Statement of Financial Position for Grant 0680, Grant 0813 and Grant 6050 for the years ended September 30, 2024, and the related notes to the financial statements, for the purpose of expressing an opinion on whether the financial statements are presented fairly, in all material respects, in accordance with accounting principles generally accepted in the United States (U.S. GAAP).

We confirm that we are responsible for the following:

1. The fair presentation in each Grants Statement of Financial Performance and Statement of Financial Position of the Project on an accrual basis.
2. The design and implementation of programs and controls to prevent and detect fraud.
3. Establishing and maintaining effective internal control over financial reporting.

Certain representations in this letter are described as being limited to misstatements that are material. Misstatements, including omissions, are considered material if there is a

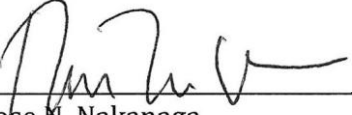
substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

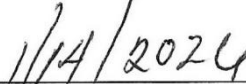
We confirm, that to the best of our knowledge and belief, the following representations made to you during your audit.

1. The statements referred to above is fairly presented in conformity with the basis of accounting described in Notes.
2. The project has provided to you all relevant information and access as agreed in the terms of the audit engagement letter.
3. The Project has made available to you all financial records, documentations and related data:
4. There have been no communications from regulatory agencies concerning noncompliance with or deficiencies in financial reporting practices.
5. The Project has not performed a risk assessment, including the assessment of the risk that the financial statements may be materially misstated as a result of fraud. However, management has made available to you their understanding about the risks of fraud in the Project and do not believe that the financial statements are materially misstated as a result of fraud.
6. We have no knowledge or any fraud or suspected fraud that affects the entity and involves:
  - a) Management
  - b) Employees who have significant roles in internal control; or
  - c) Others when the fraud could have a material effect on the financial statements.
7. We have no knowledge of any allegations of fraud or suspected fraud affecting the Project received in communications from employee or former employees or others.
8. There are no:
  - a) Related-party transactions and related amounts receivable or payable, including sales, purchases, loan transfers, leasing arrangements, and guarantees.
  - b) Arrangements with financial institutions involving compensating balances or other arrangements involving restrictions on cash balances or similar arrangements.
9. There are no violations or possible violations of laws or regulations whose effects should be considered for disclosure in the Statement of Financial Performance and the Statement of Financial Position.
10. There are no material transactions that have not been properly recorded in the accounting records underlying the Statement of Financial Performance and Statement of Financial Position.
11. We are not aware of any pending or threatened litigation, claims, and assessments whose effects should be considered when preparing the financial statements and we have not consulted legal counsel concerning litigation, claims, or assessments.

12. No events have occurred after September 30, 2024, to the date the financial statement was available to be issued, that require consideration as adjustments to, or disclosures in, the financial statement.

Secretary

  
\_\_\_\_\_  
Rose N. Nakanaga

  
\_\_\_\_\_  
Date:





**DEPARTMENT OF RESOURCES & DEVELOPMENT**  
**Federated States of Micronesia**  
**P.O. Box PS-12**  
**Palikir, Pohnpei FM 96941**  
**Phone: (691) 320-2646/5133/2620**  
**E-mail: [fsmrd@rd.gov.fm](mailto:fsmrd@rd.gov.fm)**

January 15, 2026

## WRITTEN REPRESENTATIONS

Mr. Haser Hainrick  
Office of the National Public Auditor Palikir  
Pohnpei FSM 96941

Dear National Public Auditor:

This representation letter is provided in connection with your audit of the financial statements of the Renewable Energy Development Project (the Project), which comprise the Statement of Financial Performance and Statement of Financial Position for Grant 0680, Grant 0813 and Grant 6050 for the years ended September 30, 2024, and the related notes to the financial statements, for the purpose of expressing an opinion on whether the financial statements are presented fairly, in all material respects, in accordance with accounting principles generally accepted in the United States (U.S. GAAP).

We confirm that we are responsible for the following:

1. The fair presentation in each Grants Statement of Financial Performance and Statement of Financial Position of the Project on an accrual basis.
2. The design and implementation of programs and controls to prevent and detect fraud.
3. Establishing and maintaining effective internal control over financial reporting.

Certain representations in this letter are described as being limited to misstatements that are material. Misstatements, including omissions, are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

We confirm, that to the best of our knowledge and belief, the following representations made to you during your audit.

1. The statements referred to above is fairly presented in conformity with the basis of accounting described in Notes.
2. The project has provided to you all relevant information and access as agreed in the terms of the audit engagement letter.
3. The Project has made available to you all financial records, documentations and related data.
4. There have been no communications from regulatory agencies concerning noncompliance with or deficiencies in financial reporting practices.
5. The Project has not performed a risk assessment, including the assessment of the risk that the financial statements may be materially misstated as a result of fraud. However, management has made available to you their understanding about the risks of fraud in the Project and do not believe that the financial statements are materially misstated as a result of fraud.
6. We have no knowledge of any fraud or suspected fraud that affects the entity and involves:
  - a) Management;
  - b) Employees who have significant roles in internal control; or
  - c) Others when the fraud could have a material effect on the financial statements.
7. We have no knowledge of any allegations of fraud or suspected fraud affecting the Project received in communications from employee or former employees or others.
8. There are no:
  - a) Related-party transactions and related amounts receivable or payable, including sales, purchases, loan transfers, leasing arrangements, and guarantees.
  - b) Arrangements with financial institutions involving compensating balances or other arrangements involving restrictions on cash balances or similar arrangements.
9. There are no violations or possible violations of laws or regulations whose effects should be considered for disclosure in the Statement of Financial Performance and the Statement of Financial Position.
10. There are no material transactions that have not been properly recorded in the accounting records underlying the Statement of Financial Performance and Statement of Financial Position.
11. We are not aware of any pending or threatened litigation, claims, and assessments whose effects should be considered when preparing the financial statements and we have not consulted legal counsel concerning litigation, claims, or assessments.
12. No events have occurred after September 30, 2024, to the date the financial statement was available to be issued, that require consideration as adjustments to, or disclosures in, the financial statement.
13. There have been no communications from regulatory agencies concerning noncompliance with or deficiencies in financial reporting practices.
14. The Project has not performed a risk assessment, including the assessment of the risk that the financial statements may be materially misstated as a result of fraud. However, management has made available to you their understanding about the risks of fraud in the Project and do not believe that the financial statements are materially misstated as a result of fraud.

15. We have no knowledge of any fraud or suspected fraud that affects the entity and involves:
  - a) Management;
  - b) Employees who have significant roles in internal control; or
  - c) Others when the fraud could have a material effect on the financial statements.
16. We have no knowledge of any allegations of fraud or suspected fraud affecting the Project received in communications from employee or former employees or others.
17. There are no:
  - d) Related-party transactions and related amounts receivable or payable, including sales, purchases, loan transfers, leasing arrangements, and guarantees.
  - e) Arrangements with financial institutions involving compensating balances or other arrangements involving restrictions on cash balances or similar arrangements.
18. There are no violations or possible violations of laws or regulations whose effects should be considered for disclosure in the Statement of Financial Performance and the Statement of Financial Position.
19. There are no material transactions that have not been properly recorded in the accounting records underlying the Statement of Financial Performance and Statement of Financial Position.
20. We are not aware of any pending or threatened litigation, claims, and assessments whose effects should be considered when preparing the financial statements and we have not consulted legal counsel concerning litigation, claims, or assessments.
21. No events have occurred after September 30, 2024, to the date the financial statement was available to be issued, that require consideration as adjustments to, or disclosures in, the financial statement.

  
\_\_\_\_\_  
ina P. Akinaga  
cretary – Department of Res

15 / 26  
\_\_\_\_\_